

OZARK SPECIAL ROAD DISTRICT (OSRD)  
REGULAR MEETING MINUTES  
MAY 12, 2026 – 3:30 p.m.  
Ozark Special Road District Road Barn  
905 N. Riverside Rd, Ozark, Missouri

The meeting was called to order at 3:30 p.m. by President Barbara Hover.

Commissioners: President Barbara Hover, Vice President Jerry Countryman, and Secretary/Treasurer Scott Bilyeu.

OSRD Employees: Jody Stutesmun, TJ Hughes, and Mike Mieseler.

CRC CPAs Associate (Accountant & Recordkeeper for the OSRD): Michael Eck.

Guests: Patrick Platter and Cecilia Bailey (Neale & Newman), Derrick Estell (Toth and Associates), Bryant Donelson and Mike Donelson (Donelson Construction), Rob McGovern (Edko), Mike Bloom, Steve Krause, Kathie Krause, Tom Chudomelka, Terry Bible, Alek Vance (Vance Brothers), Bradley Jackson (Christian County), and Jeremy Parson (City of Ozark).

**Agenda**

Jerry Countryman made a motion to approve the meeting agenda. Scott Bilyeu seconded. Approved 3-0.

**Discussion on Closed Meetings and Sunshine Law Compliance**

Scott Bilyeu expressed concern that closed meetings were being used to discuss matters that, in his view, do not qualify for closed session under the Missouri Sunshine Law. Attorney Platter reassured him that closed meetings are utilized only when necessary for the conduct of district business and solely for matters permitted under the Sunshine Law.

Platter further expressed concern regarding Mr. Bilyeu's handling of confidential information. He noted that OSRD is engaged in contractual agreements with multiple public entities, and it is essential that discussions held in closed session remain confidential and not be disclosed outside the Board. He emphasized that the Greenbridge matter was discussed in closed session due to the potential for litigation and the petition to vacate road right-of-way near Greenbridge. Platter requested that Scott respect the Board's need to meet privately on such matters.

Scott stated that he has served on the Board for 26 years and is the only Commissioner elected directly by the taxpayers of Ozark.

It was clarified during the discussion that only statutorily exempt categories may be discussed in closed session.

Scott raised the issue of a private investigator hired to investigate him. Platter clarified that Scott had made serious public allegations regarding OSRD and CRC, and the Board sought to determine whether those allegations were accurate. Scott did not respond to the inquiry, and the matter was closed.

Scott stated that he will not attend any closed meeting he believes should be held in public. Platter responded that the Board is not meeting on anything outside the scope of what any other public body in a similar situation would handle in closed session.

Barbara Hover reiterated that special meetings have been called specifically to help bring Scott up to speed on current projects.

### **Minutes**

Jerry Countryman made a motion to approve the April 14, 2026 regular and closed meeting minutes. Barbara Hover seconded. Approved 2-1, with Scott Bilyeu voting no.

Jerry Countryman made a motion to approve the April 23, 2026 special closed meeting minutes. Barbara Hover seconded. Approved 2-1, with Scott Bilyeu voting no.

Jerry Countryman made a motion to approve the May 4, 2026 special closed meeting minutes. Barbara Hover seconded. Approved 2-1, with Scott Bilyeu voting no.

### **Financial Review**

Michael Eck presented the April 2026 financial report.

Major deposits for the month:

- Approximately \$25,000 in property tax revenue
- Approximately \$55,000 in surtax revenue
- Approximately \$4,200 in interest income
- Driveway permit income and FIT revenue
- Total revenue: Approximately \$84,000

Major expenses for the month (excluding payroll):

- Approximately \$101,000 to MO LAGERS
- Approximately \$13,500 for temporary stoplight rental
- Approximately \$16,000 for engineering services
- Approximately \$19,000 to Finley River TDD

Bank balances as of May 1, 2026:

- Operating Fund: approximately \$2.2 million
- Emergency Fund: approximately \$547,000
- Escrow Fund: approximately \$69,000
- Total: approximately \$2.8 million

Net revenue YTD is approximately \$1.19 million, compared to approximately \$882K at the end of April 2025.

Scott Bilyeu questioned the purchase of water, pop, Gatorade, and cookies for OSRD employees. Barbara Hover stated that Commissioners give employees \$100 out of their own pockets for Christmas, do not take a stipend, and that the cookie tray was purchased as a thank-you to Dwight and a welcome to Scott. She also noted that Jennifer stocked supplies before her vacation.

Scott was insistent that additional varieties of pop and Gatorade were purchased after the April meeting.

Jerry Countryman made a motion to approve the April 2026 financial report as presented. Barbara Hover seconded. Approved 2-1, with Scott Bilyeu voting no.

### Guest Business

- **Donelson PressurePave Surface Treatment.** Mike Donelson presented information on the PressurePave Surface Treatment, a product he invented. He highlighted that the treatment provides three benefits in a single application:
  - Pressurized crack injection
  - A water-resistant membrane
  - A second seal and driving surface

Donelson stated that the product typically lasts 12–15 years, significantly longer than a standard microseal, and therefore should not be considered equivalent to common microsealing applications. He also noted that their process includes smart-technology notifications to residents.

- **Edko services.** Rob McGovern presented the benefits of spraying right-of-ways, noting that the practice reduces mowing costs, lowers exposure to liability, and decreases the likelihood of accidents. He emphasized that spraying is especially beneficial at intersections and driveways where visibility and maintenance demands are higher.

Barbara noted that the roadside spraying performed by Edko this year was a trial effort.

Scott expressed concern about erosion in several areas, stating that extensive portions of the right-of-way appeared to have been killed off, contributing to soil loss. Rob responded that he had inspected the locations Scott referenced and did not observe significant erosion at those spots. He explained that sprayed areas often look worse initially but improve over time as Johnson grass and other undesirable vegetation die off, allowing more desirable species to germinate and establish based on environmental conditions.

Patrick Platter left the meeting to attend another scheduled meeting.

- **Vance Brothers Micro Surfacing.** Alek Vance presented information on micro surfacing, explaining that the treatment is designed to “keep good roads good” by preserving pavement that is already in fair to good condition. He stated that micro surfacing typically provides a service life of 6–8 years, depending on the condition of the roadway at the time of application. Alek compared micro surfacing to other resurfacing products and combinations, outlining where each treatment is most effective. He also described the technical process, noting that long-term performance depends heavily on proper design calibration and correct application procedures.

### Old Business

- **Binding Directions by Commissioners.** The Commissioners discussed the requirement that at least two Commissioners must agree in order to direct actions or make decisions. Barbara clarified that while collaboration between two Commissioners is necessary, decisions are still

ultimately governed by majority rule. Scott stated that he understands. The Commissioners also noted the necessity of closed meetings in certain circumstances to allow for confidential discussion as permitted by law.

- **6<sup>th</sup> Avenue Property.** Derrick reported that the administrative subdivision has been approved by the City of Ozark. He stated that the matter is now in the sellers' hands, and OSRD is waiting for the sellers to sign the documents again in order to proceed.
- **Riverside Bridge.** Mike Bloom expressed his ongoing concern regarding the unresolved maintenance rights on the south side of Riverside Bridge. He emphasized that his position is not adversarial toward OSRD but focused on ensuring that any party requiring access has those rights properly and legally recorded, particularly in anticipation of future flooding events. He noted that the area has a history of significant flood impact, and clarity of ownership and maintenance responsibility is essential to prevent catastrophic loss.

Attorney Cecilia Bailey stated her understanding that Attorney Pat Platter intends to prepare a written report summarizing what he currently knows regarding the ownership and maintenance issues.

Barbara explained that OSRD is actively attempting to work through the matter with both the City of Ozark and Christian County, but the situation is complex due to conflicting legal descriptions, historical maintenance patterns, and overlapping jurisdictional claims.

Miranda Beadles has reengaged GRE to finalize the necessary surveys.

### New Business

- **Dirt & Debris along 17<sup>th</sup> Street.** A discussion was held regarding the dirt and concrete piles along 17th Street. Toth Engineering surveyed the area with stakes to determine what material lies on private property versus within the right-of-way.

The dirt pile belongs to OSRD, as it was placed there for a planned box-culvert project in partnership with the City. The project was later abandoned.

The concrete debris does not belong to OSRD. OSRD stated that the City should remove the concrete, and OSRD will remove the dirt.

Commissioners and attendees debated responsibility for who placed the concrete there and who is responsible for removing it. A picture of the concrete debris was shown during the discussion.

During the discussion, Scott Bilyeu raised the issue of the \$30,000 escrow, which had been approved to move back into the general account at the special meeting on May 4, 2026. Scott stated that the money belongs to David Counts. Michael Eck clarified that the funds had not yet been moved from escrow.

Jerry Countryman questioned the \$619,000 paid to the City of Fremont Hills from 2004–2020, noting this amount is approximately four times what OSRD should have paid. Scott stated he followed advice and trusted CRC during that period.

Barbara emphasized the importance of maintaining a cordial working relationship. Scott interrupted during her remarks.

- **Reconfirm 25 MPH Speed Limit on Weaver Road & Riverbluff Drive.** A discussion was held regarding safety concerns on Weaver Road and Riverbluff Drive, including: increased traffic and congestion, dangerous curves, access points along the roads, the ongoing issue of speeding, and the need for law enforcement presence and enforcement of posted limits.

Jerry Countryman made a motion to confirm 25 MPH speed limit on Weaver Road and Riverbluff Drive. Barbara Hover seconded. Approved 3-0.

- **Street Sign Design.** Scott questioned why OSRD replaced street signs that do not meet MUTCD standards. Derrick from Toth explained that while the white-with-green-lettering signs do not technically meet the standard (which calls for white with black lettering), there is no mandatory requirement that would invalidate their use. He noted that many other jurisdictions use non-standard color combinations as well.

Jerry explained that the reason for changing the signs was to differentiate OSRD-maintained roads from City-maintained roads, particularly after the Intergovernmental Agreement (IGA) with the City was suspended. The signage change was intended to help the public clearly identify which entity maintains which roads.

Barbara described efforts made to meet with the City to discuss terms of a revised IGA, stating that the City had declined to meet. Scott offered to help schedule a meeting with the City to reopen discussions.

Commissioners then debated the technicality of the levy amount as listed in the minutes versus how it appeared on the ballot.

Bradley Jackson offered to assist in facilitating an IGA meeting between OSRD and the City.

### **Project and Development Updates**

- **Smallin Road.** Jody reported that the project is progressing. He stated that the trees have been removed, the geo-grid has been ordered, and the site should be ready for backfilling and continued work within approximately one week.

During this update, Scott raised concerns about waste of taxpayer money, asserting that OSRD and Jody were responsible for unnecessary expenditures. In response, Jody presented pictures and video of the condition of Smallin Road, explaining that the roadway—resurfaced and widened in 2019 under Scott’s tenure and performed by Darryl Mrotek—was of poor quality and is the reason the road is now being reworked. Jody stated that the deficiencies in the 2019 work represent a waste of taxpayer dollars.

Scott stated that Jody is “the worst one he’s ever hired” and added that he would be “the first one to sign a petition to dissolve the road district.”

Scott questioned whether certain projects were engineered. In response, Barbara asked whether Scott engineered the widening of Smallin Road when it was overlaid and widened. The discussion became argumentative, with multiple interruptions and disagreements among board members.

Derrick Estell provided the following project updates:

- Greenbridge Estates – Plans have been approved.
- Marabella – Ongoing review and coordination.
- Riverbluff Drive – Bids for the overlay project will be going out soon.
- Farmers Branch Road – Republic Refrigeration driveway project.
- McCauley Road – Boundary information prepared for Jon Cazier.

Scott Bilyeu raised a concern to Jody regarding the installation of new street signs without calling Dig Right 811 to locate utilities beforehand. Jody stated that OSRD has never called 811 for sign installation, including during Scott's previous tenure.

#### **Ongoing Road Work and Employee Items for Update or Review**

- **Equipment Update.** No updates reported.

Jody responded to Scott's question and stated that the crew will likely begin brush hogging tomorrow while waiting on materials for the Smallin Road project.

TJ Hughes added that mowing operations have already begun. He explained that mowing is performed in quadrants for efficiency. Scott questioned the safety of driving zero-turn mowers on the roadway. TJ responded that using the zero-turn mowers in this manner is convenient and efficient, allows for quicker response, and that the equipment is equipped with amber safety lighting to increase visibility.

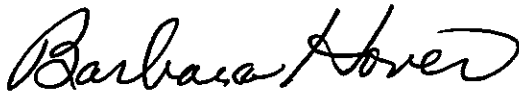
#### **Next Meeting Date**

Tuesday, June 9, 2026 at 3:30 p.m.

#### **Adjournment**

Jerry Countryman made a motion to adjourn the meeting at 6:15 p.m. Scott Bilyeu seconded the motion. Approved 3-0.

Meeting adjourned.



Barbara Hover, President  
Minutes for May 5/12/2026



Scott Bilyeu, Secretary Treasurer